

# IMPERIAL COMMUNITY COLLEGE DISTRICT MEASURE B BOND FUND GENERAL OBLIGATION BONDS AUDIT REPORT

FOR THE FISCAL YEAR ENDED

June 30, 2024

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On November 8, 2022, the Imperial Community College District was successful in obtaining authorization from District voters to issue up to \$130,000,000 in General Obligation Bonds pursuant to a 55% vote in a Bond election under Measure B. The General Obligation Bonds are considered Proposition 39 bonds. The passage of Proposition 39 in November 2000 amended the California Constitution to include accountability measures. Specifically, the District must conduct an annual, independent performance audit to ensure that funds have been expended only on the specific projects listed as well as an annual independent financial audit of the proceeds from the sale of bonds until all proceeds have been expended.

Upon passage of Proposition 39, an accompanying piece of legislation, AB 1908 was also enacted, which amended the Education Code to establish additional procedures which must be followed if a District seeks approval of a bond measure pursuant to the 55% majority authorized in Proposition 39 including formation, composition and purpose of the Citizens' Bond Oversight Committee (CBOC), and authorization for injunctive relief against improper expenditure of bond revenues.

The CBOC of the Measure B Bond Building Fund for the fiscal year then ended June 30, 2024 was composed of the following members:

Members	Representing
Benjamin Horton (Chairman)	Senior Citizens' Organization Representative
Victor Jaime (Vice Chairman)	Support Organization Representative
William Browning	Community at Large Representative
Richard Romero	Community at Large Representative
Sofia Salorio	Associated Student Government



## **INDEPENDENT AUDITORS' REPORT**

Governing Board Members and Measure B Citizens' Bond Oversight Committee Imperial Community College District Imperial, California

## Opinion

We have audited, in accordance with auditing standards generally accepted in the United States of America, the accompanying financial statements of the Imperial Community College District's (the "District") Measure B General Obligation Bonds and the related notes to financial statements as of and for the fiscal year then ended June 30, 2024, as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the Measure B General Obligation Bonds of the District, as of June 30, 2024, and the changes in financial position for the fiscal year then ended in accordance with accounting principles generally accepted in the United States of America.

## **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the District and to meet our other ethical responsibilities in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

## **Responsibilities of Management for the Financial Statements**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for one year beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

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## Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements. In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control related matters that we identified during the audit.

## Emphasis of Matter

As discussed in Note 2, the financial statements present only the District's Measure B General Obligation Bonds and do not purport to, and do not, present fairly the financial position of the District as of June 30, 2024, and the changes in financial position for the fiscal year then ended, in conformity with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.



## Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated January 14, 2025 on our consideration of the District's internal control over financial reporting and on our test of its compliance with certain provisions of laws, regulations, contracts and other matters for the Measure B General Obligation Bonds. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance for the Bond Funds. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance for the Bond Funds.

UNOL, Certifiel Public Accontents

San Diego, California January 14, 2025



# **FINANCIAL SECTION**

ASSETS	
Cash and equivalents	\$ 105,622,332
Accounts receivable	835,792
Total Assets	106,458,124
LIABILITIES AND FUND BALANCE	
LIABILITIES AND FUND BALANCE Fund Balance	
	106,458,124
Fund Balance	106,458,124

# IMPERIAL COMMUNITY COLLEGE DISTRICT MEASURE B BOND BUILDING FUND STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE FOR THE FISCAL YEAR ENDED JUNE 30, 2024

REVENUES	
Interest income	\$ 1,932,640
Total Revenues	 1,932,640
EXPENDITURES	
Capital outlay	 84,516
Total Expenditures	 84,516
Excess (Deficiency) of Revenues Over (Under) Expenditures	1,848,124
OTHER FINANCING SOURCES	
Proceeds from long-term debt	 104,610,000
Total Other Financing Sources	 104,610,000
Net Change in Fund Balance Restricted Fund Balance - July 1, 2023 Restricted Fund Balance - June 30, 2024	\$ 106,458,124 - 106,458,124

### **NOTE 1 - DEFINITION OF THE FUND**

The Measure B General Obligation Bonds (Measure B Bond Fund) was formed to account for and finance the addition and modernization of college facilities for the Imperial Community College District (the "District") as set forth in the ballot measure approved by the District's voters at the Bond Election from the issuance of Election 2022 General Obligation Bonds. The fund is one of the Capital Project Funds of the District.

## **NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

#### **Basis of Presentation**

The accompanying financial statements have been prepared in conformity with accounting principles generally accepted in the United States of America, as prescribed by the Governmental Accounting Standards Board (GASB) and *Audits of State and Local Governmental Units* issued by the American Institute of Certified Public Accountants (AICPA).

### **Financial Reporting Entity**

The accompanying financial statements are used to account for the transactions of the Measure B Bond Fund as defined in Note 1 and are not intended to present fairly the financial position and results of operations of the District in conformity with accounting principles generally accepted in the United States of America.

#### **Basis of Accounting**

Basis of accounting refers to when revenues and expenditures or expenses are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of measurement made, regardless of the measurement focus applied.

The Measure B Bond Building Fund of the District is maintained on the modified accrual basis of accounting. Its revenues are recognized in the accounting period in which they become both measurable and available to finance expenditures of the current fiscal period. Expenditures are recognized in the accounting period in which the liability is incurred (when goods are received or services rendered). With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. The statement of revenues, expenditures, and changes in fund balance reports on the sources (revenues and other financing sources) and uses (expenditures and other financing uses) of current financial sources.

## **NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, continued**

#### **Budgets and Budgetary Accounting**

The Board of Trustees adopts an operating budget no later than July 1 in accordance with state law. The Board of Trustees revises this budget during the year to give consideration to unanticipated revenue and expenditures primarily resulting from events unknown at the time of budget adoption. The District employs budget control by minor object and by individual appropriation accounts. Expenditures cannot legally exceed appropriations by major object account.

#### Encumbrances

The District utilizes an encumbrance accounting system under which purchase orders, contracts and other commitments for the expenditure of monies are recorded in order to reserve that portion of the applicable appropriation. Encumbrances are liquidated at June 30 since they do not constitute expenditures or liabilities.

#### **Use of Estimates**

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and reported amounts of revenues and expenses during the reporting periods. Actual results could differ from those estimates.

#### **Cash in County Treasury**

In accordance with *Education Code* §41001, the District maintains a substantial amount of its cash in the Imperial County Treasury. The County pools these funds with those of other districts in the County and invests the cash. These pooled funds are carried at cost, which approximates fair value, in accordance with the requirements of GASB Statement No. 31. Interest earned is deposited quarterly into participating funds. Any investment losses are proportionately shared by all funds in the pool. The county is authorized to deposit cash and invest excess funds by *California Government Code* §53648 et. seq. The funds maintained by the county are either secured by Federal depository insurance or are collateralized.

Information regarding the amount of dollars invested in derivatives with Imperial County Treasury was not available.

## **NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, continued**

#### **Receivables and Payables**

Transactions between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as interfund receivables/payables. Accounts receivables are recorded net of estimated uncollectible amounts. There were no significant receivables that are not scheduled for collection within one year of year-end.

#### **Fund Balance Reserves and Designations**

Fund balances of the governmental funds are classified as follows:

*Non-spendable Fund Balance* - represents amounts that cannot be spent because they are either not in spendable form (such as inventory or prepaid insurance) or legally required to remain intact (such as notes receivable or principal of a permanent fund).

*Restricted Fund Balance* - represents amounts that are constrained by external parties, constitutional provisions or enabling legislation.

*Committed Fund Balance* - represents amounts that can only be used for a specific purpose because of a formal action by the District's governing board. Committed amounts cannot be used for any other purpose unless the governing board removes those constraints by taking the same type of formal action. Committed fund balance amounts may be used for other purposes with appropriate due process by the governing board. Commitments are typically done through adoption and amendment of the budget. Committed fund balance amounts differ from restricted balances in that the constraints on their use do not come from outside parties, constitutional provisions, or enabling legislation.

Assigned Fund Balance - represents amounts which the District intends to use for a specific purpose, but that do not meet the criteria to be classified as restricted or committed. Intent may be stipulated by the governing board or by an official or body to which the governing board delegates the authority. Specific amounts that are not restricted or committed in a special revenue, capital projects, debt service or permanent fund are assigned for purposes in accordance with the nature of their fund type or the fund's primary purpose. Assignments within the general fund conveys that the intended use of those amounts is for a specific purpose that is narrower than the general purposes of the District itself.

*Unassigned Fund Balance* - represents amounts which are unconstrained in that they may be spent for any purpose. Only the general fund reports a positive unassigned fund balance. Other governmental funds might report a negative balance in this classification because of overspending for specific purposes for which amounts have been restricted, committed or assigned.

## **NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, continued**

#### Fund Balance Reserves and Designations, continued

When an expenditure is incurred for a purpose for which both restricted and unrestricted fund balance is available, the District considers restricted funds to have been spent first. When an expenditure is incurred for which committed, assigned, or unassigned fund balances are available, the District considers amounts to have been spent first out of committed funds, then assigned funds, and finally unassigned funds.

### **Capital Assets and Long-Term Debt**

The accounting and reporting treatment applied to the capital assets and long-term liabilities associated with the Measure B Bond Fund are determined by its measurement focus. The Measure B Bond Fund is accounted for on a spending or "financial flow" measurement focus. This means that only current assets and current liabilities are generally included on the balance sheet.

The reported fund balances is considered a measure of "available spendable resources." Thus, the capital assets and long-term liabilities associated with the Measure B Bond Fund are accounted for in the basic financial statements of the District.

#### **Deferred Inflows and Deferred Outflows of Resources**

Deferred outflows of resources is a consumption of net assets or net position that is applicable to a future reporting period. Deferred inflows of resources is an acquisition of net assets or net position that is applicable to a future reporting period. Deferred outflows of resources and deferred inflows of resources are recorded in accordance with GASB Statement number 63 and 65. At June 30, 2024 the District's Measure B Bond Fund did not have any deferred inflows or deferred outflows of resources.

#### **NOTE 3 – CASH AND EQUIVALENTS**

#### Cash in County Treasury

The District maintains significantly all of its cash in the Imperial County Treasury as part of the common investment pool. Assumptions made in determining the fair value of the pooled investment portfolios are available from the County Treasurer.

The District is considered to be an involuntary participant in an external investment pool as the District is required to deposit all receipts and collections of monies with their County Treasurer (*Education Code* Section 41001).

## NOTE 3 – CASH AND EQUIVALENTS, continued

### Cash in County Treasury, continued

The fair value of the District's investment in the pool is reported in the accounting financial statement at amounts based upon the District's pro-rata share of the fair value provided by the County Treasurer for the entire portfolio (in relation to the amortized cost of that portfolio). The balance available for withdrawal is based on the accounting records maintained by the County Treasurer, which is recorded on the amortized cost basis. The county is restricted by *Government Code* §53635 pursuant to §53601 to invest in time deposits, U.S. government securities, State registered warrants, notes or bonds, State Treasurer's investment pool, bankers' acceptances, commercial paper, negotiable certificates of deposit, and repurchase or reverse repurchase agreements.

#### Investments

The District is authorized under *California Government Code* to make direct investments in local agency bonds, notes, or warrants within the State: U.S. Treasury instruments; registered State warrants or treasury notes; securities of the U.S. Government, or its agencies; bankers acceptances; commercial paper; certificates of deposits placed with commercial banks and/or savings and loan companies; repurchase or reverse repurchase agreements; medium term corporate notes; shares of beneficial interest issued by diversified management companies; certificates of participation; obligations with first priority security; and collateralized mortgage obligations.

#### Analysis of Specific Deposit and Investment Risks

GASB Statement No. 40 requires a determination as to whether the District was exposed to the following specific investment risks at year end and if so, the reporting of certain related disclosures.

a. Credit Risk

Credit risk is the risk that an issuer of their counterparty to an investment will not fulfill its obligations. The county is restricted by *Government Code* Section 53635 pursuant to Section 53601 to invest only in time deposits, U.S. government securities, state registered warrants, notes or bonds, State Treasurer's investment pool, banks' acceptances, commercial paper, negotiable certificates of deposit, and repurchase agreements. The ratings of securities by nationally recognized rating agencies are designed to give an indication of credit risk. At year end, the District's Measure B Bond Fund was not exposed to credit risk. The Imperial County Investment Pool is rated AA+ by Standard & Poors.

#### b. Custodial Credit Risk

Deposits are exposed to custodial credit risk if they are not covered by depository insurance and the deposits are uncollateralized, collateralized with securities held by the pledging financial institution, or collateralized with securities held by the pledging financial institution's trust department or agent but not in the District's name. At year end, the District's Measure B Bond Building Fund was not exposed to custodial credit risk.

## NOTE 3 – CASH AND EQUIVALENTS, continued

#### Analysis of Specific Deposit and Investment Risks, continued

c. Concentration of Credit Risk

This risk is the risk of loss attributed to the magnitude of a government's investment in a single issuer. The investment policy of the District contains no limitations on the amount that can be invested in ant one issuer beyond the amount stipulated by the *California Government Code*. Investments in any one issuer that represent five percent or more of the total investments are either an external investment pool and are therefore exempt. As such, the District's Measure B Bond Building Fund was not exposed to concentration of credit risk.

#### d. Interest Rate Risk

This is the risk that changes in interest rate will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. The District manages its exposures to interest rate risk by investing in the county pool.

#### e. Foreign Currency Risk

This is the risk that exchange rates will adversely affect the fair value of an investment. At year end, the District's Measure B Bond Fund was not exposed to foreign currency risk.

#### f. Investment Accounting Policy

The District is required by GASB statement No. 31 to disclose its policy for determining which investments, if any, are reported at amortized cost. The District's general policy is to report money market investments and short-term participating interest-earning investment contracts using a cost-based measure; however, if the fair value of an investment is significantly affected by the impairment of the credit standing of the issuer or by other factors, it is reported at fair value.

All other investments are reported at fair value unless a legal contract exists which guarantees a higher value. The term "short-term" refers to investments which have a remaining term of one year or less at time of purchase. The term "nonparticipating" means that the investment's value does not vary with market interest rate changes. Nonnegotiable certificates of deposit are examples of nonparticipating interest-earning investment contracts.

#### **NOTE 4 - GENERAL OBLIGATION BONDS**

As of June 30, 2024, the principal balance outstanding on the District's Measure B bonded debt was \$105,000,000.

				Original	Ba	alance					Balance
Issuance	Date of Issuance	Interest Rate	Maturity Date	lssue	July	1, 2023	Additions	Redee	emed	Ju	une 30, 2024
Series 2023A	7/12/2023	4.125%-5.25%	8/1/2055	\$ 50,000,000	\$	-	\$ 50,000,000	\$	-	\$	50,000,000
Series 2024B	3/6/2024	4.00%-5.00%	8/1/2054	55,000,000		-	55,000,000		-		55,000,000
				\$ 105,000,000	\$	-	\$ 105,000,000	\$	-	\$	105,000,000

#### Series 2023A General Obligation Bonds

On July 12, 2023, Series 2023A general obligation bonds were issued, which consisted of current interest bonds and term bonds with an initial par amount of \$50,000,000 with stated interest rates of 4.125% to 5.25% and originally maturing through August 1, 2055.

The annual requirements to amortize all Measure B Series 2023A general obligation bonds payable outstanding as of June 30, 2024, are as follows:

2023A General Obligation Bonds					
Fiscal Year	Principal	Interest	Total		
2025	\$ 3,300,000	\$ 2,494,078	\$ 5,794,078		
2026	1,685,000	2,294,913	3,979,913		
2027	-	2,210,663	2,210,663		
2028	-	2,210,663	2,210,663		
2029	-	2,210,663	2,210,663		
2030-2034	100,000	11,053,315	11,153,315		
2035-2039	2,010,000	10,883,565	12,893,565		
2040-2044	5,440,000	10,064,065	15,504,065		
2045-2049	10,390,000	8,244,315	18,634,315		
2050-2054	17,495,000	4,909,051	22,404,051		
2055-2056	9,580,000	600,600	10,180,600		
Total	\$ 50,000,000	\$ 57,175,891	\$ 107,175,891		

### **NOTE 4 - GENERAL OBLIGATION BONDS, continued**

#### Series 2024B General Obligation Bonds

On March 6, 2024, Series 2024B general obligation bonds were issued, which consisted of current interest bonds and term bonds with an initial par amount of \$55,000,000 with stated interest rates of 4.00% to 5.00% and maturing through August 1, 2054.

The annual requirements to amortize all Measure B Series 2024B general obligation bonds payable outstanding as of June 30, 2024, are as follows:

2024B General Obligation Bonds						
Fiscal Year	Principal	Interest	Total			
2025	\$-	\$ 938,889	\$ 938,889			
2026	715,000	2,600,000	3,315,000			
2027	-	2,564,250	2,564,250			
2028	-	2,564,250	2,564,250			
2029	-	2,564,250	2,564,250			
2030-2034	-	12,821,250	12,821,250			
2035-2039	-	12,821,250	12,821,250			
2040-2044	6,510,000	12,309,500	18,819,500			
2045-2049	13,730,000	10,107,750	23,837,750			
2050-2054	26,505,000	6,216,250	32,721,250			
2055	7,540,000	377,000	7,917,000			
Total	\$ 55,000,000	\$65,884,639	\$ 120,884,639			

# OTHER INDEPENDENT AUDITORS' REPORT



## INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Governing Board Members and Measure B Citizens' Bond Oversight Committee Imperial Community College District Imperial, California

We have audited, in accordance with the auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the Measure B Bond Building Fund, as of and for the fiscal year then ended June 30, 2024 and the related notes to the financial statements, which collectively comprise the Measure B Bond Building Fund's basic financial statements, and have issued our report thereon dated January 14, 2025.

## **Report on Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Measure B Bond Building Fund's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Measure B Bond Building Fund's internal control. Accordingly, we do not express an opinion on the effectiveness of the Measure B Bond Building Fund's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses or significant deficiencies, as defined above. However, material weaknesses or significant deficiencies may exist that have not been identified.

## **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Measure B Bond Building Fund's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

## Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

MOL, Certifiel Pollie Accontante

San Diego, California January 14, 2025



# **PERFORMANCE AUDIT**



## INDEPENDENT AUDITORS' REPORT ON PERFORMANCE

Governing Board Members and Measure B Citizens' Bond Oversight Committee Imperial Community College District Imperial, California

We were engaged to conduct a performance audit of the Imperial Community College District's (the "District") Measure B Bond Building Fund for the fiscal year then ended June 30, 2024.

The results of our tests indicated that the District expended the Measure B Bond Building Fund funds only for the specific projects approved by the voters, in accordance with Proposition 39 and outlined in Article XIIIA, Section 1(b)(3)(C) of the California Constitution.

We conducted this performance audit in accordance with generally accepted government auditing standards (GAAS). Those standards require that we plan and perform the audit to obtain sufficient, appropriate evidence to provide a reasonable basis for our findings and conclusions based on our audit objectives.

We believe that the evidence obtained provides a reasonable basis for our findings and conclusions based on our audit objectives.

Our audit was limited to the objectives listed within the report which includes determining the District's compliance with the performance requirements as referred to in Proposition 39 and outlined in Article XIIIA, Section 1(b)(3)(C) of the California Constitution. Management is responsible for the District's compliance with those requirements.

In planning and performing our performance audit, we obtained an understanding of the District's internal control in order to determine if the internal controls were adequate to help ensure the District's compliance with the requirements of Proposition 39 and outlined in Article XIIIA, Section 1(b)(3)(C) of the California Constitution, but not for the purpose of expressing an opinion of the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control. Had we performed additional procedures, other matters might have come to our attention that would have been reported to you.

This report is intended solely for the information and use of the District and is not intended to be and should not be used by anyone other than this specified party.

MOL, Certifiel Pollie Accontante

San Diego, California January 14, 2025

# BACKGROUND

## **LEGISLATIVE HISTORY**

On November 7, 2000, California voters approved Proposition 39, the Smaller Classes, Safer Schools and Financial Accountability Act. Proposition 39 amended portions of the California Constitution to provide for the issuance of general obligation bonds by school districts, community college districts or county offices of education "for the construction, reconstruction, rehabilitation or replacement of school facilities, including the furnishing and equipping of school facilities, or the acquisition or lease of real property for school facilities", upon approval by 55% of the electorate.

Education Code Section 15278 provides additional accountability measures:

- 1. A requirement that the school district establish and appoint members to an independent Citizens' Bond Oversight Committee (CBOC).
- A requirement that the school district expend bond funds only for the purposes described in Section 1(b)(3) of Article XIII A of the California Constitution and ensuring that no funds are used for any teacher or administrative salaries or other school operating expenses.
- 3. A requirement to conduct an annual independent performance audit required by Section 1(b)(3)C of Article XIII A of the California Constitution.
- 4. A requirement to conduct an annual independent financial audit required by Section 1(b)(3)D of Article XIII A of the California Constitution.

## IMPERIAL COMMUNITY COLLEGE DISTRICT MEASURE B GENERAL OBLIGATION BONDS

The Imperial Community College District, Imperial County, California Election of 2022 General Obligation Measure B Bonds were authorized at an election of the registered voters of the Imperial Community College District held on November 8, 2022 at which more than fifty-five percent of the persons voting on the proposition voted to authorize the issuance and sale of \$130,000,000 principal amount of general obligation bonds of the District. The Bonds are being issued to finance the acquisition, construction and modernization of certain District property and facilities. The Bonds are general obligations of the District, payable solely from *ad valorem* property taxes. A summary of the text of the ballot language was as follows:

"To improve Imperial Valley College with funds that cannot be taken by the State and spent elsewhere, shall Imperial Community College District's measure to expand fire, police, health and emergency responder training centers; upgrade science, technology, engineering and math labs; and develop local lithium technology programs be adopted, authorizing \$130 million in bonds with legal interest rates, projected levies less than 3¢/ \$100 of assessed valuation (raising \$6.7 million/ year while bonds are outstanding), annual audits and independent citizen oversight?"

## **Objectives of the Audit**

- 1. Determine whether expenditures charged to the Building Fund have been made in accordance with the bond project list approved by the voters through the approval of the Measure B Bond Building Fund.
- 2. Determine whether salary transactions charged to the Building Fund were in support of the Measure B Bond Building Fund and not for District general administration or operations.

## Scope of the Audit

The scope of our performance audit covered the period of July 1, 2023 to June 30, 2024. The population of expenditures tested included all object and project codes associated with the bond projects. The propriety of expenditures for capital projects and maintenance projects funded through other State or local funding sources, other than proceeds of the bonds, were not included within the scope of the audit. Expenditures incurred subsequent to June 30, 2024, were not reviewed or included within the scope of our audit or in this report.

## **Procedures Performed**

We obtained the general ledger and the project expenditure reports prepared by the District for the fiscal year then ended June 30, 2024 for the Measure B Bond Building Fund. Within the fiscal year audited, we obtained the actual invoices and other supporting documentation for a sample of expenditures to ensure compliance with the requirements of Article XIIIA, Section 1(b)(3)(C) of the California Constitution and the Measure B Bond Building Fund as to the approved bond projects list. We performed the following procedures:

- 1. We selected a sample of expenditures for the period starting July 1, 2023 and ending June 30, 2024, and reviewed supporting documentation to ensure that such funds were properly expended on the specific projects listed in the ballot text.
- 2. Our sample included transactions totaling \$64,237. This represents 76.01% percent of the total expenditures of \$84,516.
- 3. Based on our testing, we verified that funds from the Measure B Bond Building Fund were expended for the construction, renovation, furnishing and equipping of District facilities constituting authorized bond projects.

## Conclusion

The results of our tests indicated that, in all significant respects, the District has properly accounted for the expenditures held in the Measure B Bond Building Fund and that such expenditures were made for authorized Bond projects.

# **FINDINGS AND RESPONSES SECTION**

# IMPERIAL COMMUNITY COLLEGE DISTRICT MEASURE B BOND BUILDING FUND SCHEDULE OF FINDINGS AND RESPONSES FOR THE FISCAL YEAR ENDED JUNE 30, 2024

This section identifies the deficiencies, significant deficiencies, material weaknesses, and instances of noncompliance related to the financial statements that are required to be reported in accordance with *Government Auditing Standards*.

There were no financial statement findings or questioned costs identified during 2023-24.

# IMPERIAL COMMUNITY COLLEGE DISTRICT MEASURE B BOND BUILDING FUND SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS FOR THE FISCAL YEAR ENDED JUNE 30, 2024

There were no financial statement findings or questioned costs identified during 2022-23 as 2023-24 was the first year required to be audited.